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LEGISLATIVE HISTORY

Public Law 89-314  
H. R. 11303

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## INDEX AND SUMMARY OF H. R. 11303

- Sept. 28, 1965 Rep. Daniels introduced H. R. 11303 which was referred to Post Office and Civil Service Committee. Print of bill.
- Senate Post Office and Civil Service Committee reported an original bill, S. 2572. S. Report 790. Print of bill and report. S. 2572 placed on Senate calendar.
- Sept. 30, 1965 House committee reported H. R. 11303 without amendment. H. Report No. 1102. Print of bill and report.
- Oct. 5, 1965 House passed H. R. 11303 without amendment.
- Oct. 6, 1965 H. R. 11303 placed on Senate calendar.
- Print of H. R. 11303.
- Oct. 15, 1965 Senate passed H. R. 11303 without amendment.
- S. 2572 tabled due to passage of H. R. 11303.
- Nov. 1, 1965 Approved: Public Law 89-314.



DIGEST OF PUBLIC LAW 89-314

EXTENSION OF TIME FOR RETIREMENT ANNUITY INCREASES.

Extends from November 30, 1965, to December 31, 1965, the Civil Service retirement annuity increase provided by Public Law 89-205 to retiring employees whose annuities commence after December 1 and not later than December 31, 1965.









# **DIGEST** of Congressional Proceedings

## OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

UNITED STATES DEPARTMENT OF AGRICULTURE  
WASHINGTON, D. C. 20250  
OFFICIAL BUSINESS

POSTAGE AND FEES PAID  
U. S. DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
FOR INFORMATION ONLY;  
(NOT TO BE QUOTED OR CITED)

Issued Sept. 29, 1965  
For actions of Sept. 28, 1965  
89th-1st; No. 179

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**HIGHLIGHTS:** House passed measure continuing appropriations through Oct. 15. House Rules Committee cleared sugar bill. Both Houses agreed to technical amendments to Aiken-Poage water-loans bill.

### HOUSE

1. **APPROPRIATIONS.** Passed without amendment H. J. Res. 673, making continuing appropriations for the fiscal year 1966, through October 15, 1965. pp. 24427-32  
Conferees were appointed on H. R. 10871, the foreign-aid appropriation bill.  
p. 24426
3. **WATER; LOANS.** Both Houses agreed to technical amendments to S. 1766, the Aiken-Poage water-loans bill. This bill will now be sent to the President. pp. 24322, 24432
4. **SUGAR.** The Rules Committee "granted a closed rule, waiving points of order, with 4 hours of debate, and making it in order to be offered two amendments, H. R. 11135, the sugar bill." p. D971
5. **EXTENSION WORK.** Rep. Dorn commended the work of 4-H clubs. pp. 24479-80

6. CANADA. Rep. Tupper inserted a report on a Republican study of economic relations with Canada. pp. 24480-6
7. LEGISLATIVE PROCESS. Rep. Rhodes, Ariz., stated that Chairman Macy of the Civil Service Commission had engaged in improper "arm-twisting" through influencing legislation. p. 24486
8. POVERTY. Rep. Gibbons inserted a magazine article describing the poverty problem. pp. 24493-4
9. RESEARCH. Rep. Pepper spoke favoring humane treatment of research animals and inserted a resolution of the Florida Federation of Humane Societies. p. 24495

SENATE

10. EDUCATION. The Labor and Public Welfare Committee reported with amendments H. R. 9022, to amend the law authorizing aid to education in Federally impacted areas so as to permit assistance in cases of major disaster, continue assistance in spite of announcements of base closings, and delete a requirement that the large school systems must have a higher percentage of children of Federal employees in order to be eligible for assistance (S. Rept. 783). p. 24322  
Passed as reported H. R. 7743, to establish a system of loan insurance and a supplementary system of direct loans, to assist students to attend post-secondary business, trade, technical, and other vocational schools. pp. 24384-94  
Sen. Morse inserted a summary prepared by the U.S. Office of Education on grant programs for fiscal 1966. pp. 2367-72  
The Labor and Public Welfare Committee voted to report (but did not actually report) H. R. 8310, the proposed Vocational Rehabilitation Act Amendments of 1965. p. D969
11. PERSONNEL; RETIREMENT. The Post Office and Civil Service Committee reported an original bill, S. 2572, "extending retirement benefits for Federal employees whose annuities commence after December 1, but not later than December 31, 1965 (S. Rept. 790)." ~~pp. 24322, D968~~  
The Post Office and Civil Service Committee voted to report (but did not actually report) H. R. 6165, to repeal 5 U.S.C. 33, which gives department heads discretion as to whether to appoint women. p. D970
12. WILD RIVERS. The Interior and Insular Affairs Committee reported with an amendment in the nature of a substitute bill S. 1446, to reserve certain public lands for a National Wild Rivers System, and to provide a procedure for adding additional public lands and other lands to the System (S. Rept. 792). pp. 24322-23
13. HEMISFAIR. Passed, after adopting an amendment to reduce authorized appropriations from \$250,000 to \$125,000, H. R. 9247, to provide for U. S. participation in the HemisFair 1968 Exposition in San Antonio, Tex. A similar bill, S. 2167, was indefinitely postponed. pp. 24372-73, 24377-83
14. CONTRACTS; LABOR STANDARDS. The Labor and Public Welfare Committee voted to report (but did not actually report) H.R. 10238, to provide labor standards for certain persons employed by Federal contractors to furnish services to Federal agencies. p. D969



89TH CONGRESS  
1ST SESSION

# H. R. 11303

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## IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 28, 1965

MR. DANIELS introduced the following bill; which was referred to the Committee on Post Office and Civil Service

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## A BILL

To amend section 18 of the Civil Service Retirement Act, as amended.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*  
3       That section 18 of the Civil Service Retirement Act, as  
4       amended (5 U.S.C. 2268), is further amended by adding the  
5       following new subsection (f) :

6       “(f) Each annuity payable from the civil service retire-  
7       ment and disability fund (other than the immediate annuity  
8       of an annuitant’s survivor or of a child entitled under section  
9       10 (d) ) which has a commencing date after December 1,  
10      1965, but not later than December 31, 1965, shall be in-

1 creased from its commencing date as if the annuity com-  
2 mencing date were December 1, 1965.”

3 SEC. 2. The provisions under the heading “CIVIL SERV-  
4 ICE RETIREMENT AND DISABILITY FUND” in title I of the  
5 Independent Offices Appropriation Act, 1959 (72 Stat.  
6 1064; Public Law 85-844), shall not apply with respect to  
7 benefits resulting from the enactment of this Act.

89TH CONGRESS  
1ST SESSION

H. R. 11303

## A BILL

To amend section 18 of the Civil Service Retirement Act, as amended.

By Mr. DANIELS

SEPTEMBER 28, 1965

Referred to the Committee on Post Office and Civil Service

# Calendar No. 775

89TH CONGRESS }  
1st Session }

SENATE }

REPORT  
No. 790

## CIVIL SERVICE RETIREMENT ANNUITIES

SEPTEMBER 28, 1965.—Ordered to be printed

Mr. MONRONEY, from the Committee on Post Office and Civil Service,  
submitted the following

### REPORT

[To accompany S. 2572]

The Committee on Post Office and Civil Service, which has had under consideration increases in annuities payable from the civil service retirement and disability fund, reports favorably the following bill to amend section 18 of the Civil Service Retirement Act, as amended, and recommends that the bill do pass.

#### PURPOSE

This bill will extend the benefits of the recently enacted increases in civil service retirement annuities to any person whose annuity commences not later than December 31, 1965.

#### JUSTIFICATION

H.R. 8469, the 1965 annuity increase bill, established its effective date as the first day of the third month following enactment. In order to provide increases for all annuitants presently on the rolls before Christmas, President Johnson signed the bill on September 28, 1965. The effective date of the bill is therefore December 1, 1965. Any annuity presently being paid, or any annuity which commences not later than December 1, 1965, shall be increased by 1.5 percent plus the amount of increase in the Consumer Price Index from the end of the year 1962 until the date of enactment. The latest report of the Bureau of Labor Statistics shows an increase of 4.6 percent since 1962, thus producing a 6.1 percent increase payable from the retirement fund. In addition, Public Law 87-793, the Federal Salary Reform Act of 1962, provided a 2 percent increase for all annuities commencing in 1965. Thus the employee who retires prior to December 1, 1965, is entitled to an 8.1 percent increase in his retirement annuity. The

employee retiring after December 1 will receive only the 2 percent increase enacted in 1962.

Evidence indicates that many Federal employees are considering retirement before December in order to receive the benefits of the annuity increase. In the Post Office Department, it is estimated that as many as 20,000 employees will retire early. Unfortunately, the timing of the annuity increase is not advantageous. The postal service experiences its greatest activity during the month of December. The American public relies heavily on the efficient and speedy delivery of Christmas cards, letters, and packages. If 20,000 employees retire prior to the Christmas season, they will necessarily be replaced by less experienced or completely unexperienced employees. Positions of substantial responsibility, including postal supervisors, experienced or completely unexperienced employees. Positions of substantial responsibility, including postal supervisors, experienced clerks and carriers, postmasters, regional officers, and even some regional directors, will be replaced by other employees who are not familiar with the duties and responsibilities of the new position. The postal service and hence the American people will suffer any delays in mail service which result from this significant changeover in manpower.

To avoid this problem, the committee, upon recommendation of the Post Office Department and with the approval of administration officials, has given favorable consideration to legislation authorizing the extension of the effective date of the annuity increase to December 31, 1965. In this way any postal or other Federal employee who chooses to remain on duty during the busy Christmas season may do so without losing the benefits of the retirement annuity increase. The present bill does not require any employee to remain in service; it merely encourages such employees to remain at their posts until the Christmas season is over.

#### COST

It is impossible to estimate accurately the cost of extending the benefits of H.R. 8469 an additional 30 days. Undoubtedly, however, any cost resulting from the enactment of this legislation will be more than made up by the savings resulting from the retention of experienced and highly qualified personnel during the Christmas season.

#### CHANGES IN EXISTING LAW

In compliance with subsection 4 of rule XXIX of the Standing Rules of the Senate, changes in existing law made by the bill, as reported, are shown as follows (existing law in which no change is proposed is shown in roman, existing law proposed to be omitted is enclosed in brackets, and new matter is printed in *italic*):

#### CIVIL SERVICE RETIREMENT ACT

SEC. 18. (a) Effective the first day of the third month which begins after the date of enactment of this amendment, each annuity payable from the fund which has a commencing date not later than such effective date shall be increased by (1) the per centum rise in the price index, adjusted to the nearest one-tenth of 1 per centum, determined by the Commission on the basis of the annual average price index for



calendar year 1962 and the price index for the month latest published on date of enactment of this amendment, plus (2) 6½ per centum if the commencing date (or in the case of the survivor of a deceased annuitant the commencing date of the annuity of the retired employee) occurred on or before October 1, 1956, or 1½ per centum if the commencing date (or in the case of the survivor of a deceased annuitant the commencing date of the annuity if the retired employee) occurred after October 1, 1956. The month used in determining the increase based on the per centum rise in the price index under this subsection shall be the base month for determining the per centum change in the price index until the next succeeding increase occurs. Each survivor annuity authorized (1) by section 8 of the Act of May 29, 1930, as amended to July 6, 1950, or (2) by section 2 of Public Law 85-465, shall be increased by any additional amount which may be required to make the total increase under this subsection equal to 15 per centum or \$10 per month, whichever is the lesser.

(b) Each month after the first increase under this section, the Commission shall determine the per centum change in the price index. Effective the first day of the third month which begins after the price index shall have equaled a rise of at least 3 per centum for three consecutive months over the price index for the base month, each annuity payable from the fund which has a commencing date not later than such effective date shall be increased by the per centum rise in the price index (calculated on the highest level of the price index during the three consecutive months) adjusted to the nearest one-tenth of 1 per centum.

(c) Eligibility for an annuity increase under this section shall be governed by the commencing date of each annuity payable from the fund as of the effective date of an increase, except as follows:

(1) Effective from its commencing date, an annuity payable from the fund to an annuitant's survivor (other than a child entitled under section 10(d)), which annuity commences the day after annuitant's death and after the effective date of the first increase under this section shall be increased by the total per centum increase the annuitant was receiving under this section at death, except that the increase in a survivor annuity authorized by section 8 of the Act of May 29, 1930, as amended to July 6, 1950, shall be computed as if the annuity commencing date had been the effective date of the first increase under this section.

(2) For purposes of computing an annuity which commences after the effective date of the first increase under this section to a child under section 10(d), the items \$600, \$720, \$1,800, and \$2,160 appearing in section 10(d) shall be increased by the total per centum increase allowed and in force under this section for employee annuities which commenced after October 1, 1956, and, in case of a deceased annuitant, the items 40 per centum and 50 per centum appearing in section 10(d) shall be increased by the total per centum increase allowed and in force under this section to the annuitant at death.

(d) No increase in annuity provided by this section shall be computed on any additional annuity purchased at retirement by voluntary contributions.

(e) The monthly installment of annuity after adjustment under this section shall be fixed at the nearest dollar, except that such installment shall after adjustment reflect an increase of at least \$1.

(f) *Each annuity payable from the civil service retirement and disability fund (other than the immediate annuity of an annuitant's survivor or of a child entitled under section 10(d)) which has a commencing date after December 1, 1965, but not later than December 31, 1965, shall be increased from its commencing date as if the annuity commencing date were December 1, 1965.*

○

Calendar No. 775

89<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION

**S. 2572**

[Report No. 790]

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IN THE SENATE OF THE UNITED STATES

SEPTEMBER 28, 1965

Mr. MONRONEY, from the Committee on Post Office and Civil Service, reported the following bill; which was read twice and ordered to be placed on the calendar

---

**A BILL**

To amend section 18 of the Civil Service Retirement Act, as amended.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*  
3       That section 18 of the Civil Service Retirement Act, as  
4       amended (5 U.S.C. 2268), is further amended by adding  
5       the following new subsection (f) :

6       “(f) Each annuity payable from the Civil Service re-  
7       tirement and disability fund (other than the immediate  
8       annuity of an annuitant’s survivor or of a child entitled un-  
9       der section 10 (d) ) which has a commencing date after  
10      December 1, 1965, but not later than December 31, 1965,

1 shall be increased from its commencing date as if the an-  
 2 nuity commencing date were December 1, 1965.”.

3 SEC. 2. The provisions under the heading “CIVIL SERV-  
 4 ICE RETIREMENT AND DISABILITY FUND” in title I of the  
 5 Independent Offices Appropriation Act, 1959 (72 Stat.  
 6 1064; Public Law 85-844), shall not apply with respect  
 7 to benefits resulting from the enactment of this Act.

80TH CONGRESS  
 1ST SESSION

**S. 2572**

[Report No. 790]

Calendar No. 775

# **A BILL**

To amend section 18 of the Civil Service  
 Retirement Act, as amended.

By Mr. MONRONEY

SEPTEMBER 28, 1965

Read twice and ordered to be placed on the calendar







# **DIGEST** of Congressional Proceedings

## OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

UNITED STATES DEPARTMENT OF AGRICULTURE  
WASHINGTON, D. C. 20250  
OFFICIAL BUSINESS

POSTAGE AND FEES PAID  
U. S. DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
FOR INFORMATION ONLY;  
TO BE QUOTED OR CITED)

Issued Oct. 1, 1965  
For actions of Sept. 30, 1965  
89th-1st; No. 181

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HIGHLIGHTS: House passed Federal pay bill. House Rules Committee cleared sugar bill.

### HOUSE

1. FEDERAL PAY BILL. Passed, 370-7, with amendments this bill, H. R. 10281 (pp. 24748-86). Voted, 238-140, in favor of a motion by Rep. Broyhill, N. C., to recommit the bill with instructions for agreement to an amendment to remove the provisions for a permanent system of maintaining proper relationships of certain Federal personnel and to establish a Federal Salary Review Commission (pp. 24784-5). Agreed to a Udall amendment to reduce the across-the-board salary increase from  $4\frac{1}{2}\%$  to 4% (pp. 24772-7). Rejected a Derwinski to reduce the increase to 3% (pp. 24772-7).
2. SUGAR. The Rules Committee reported a resolution for consideration of H. R. 11135, the sugar bill. p. 24824  
Rep. Findley claimed the sugar industry was in favor of import fees. pp. 24796-7

3. FOREIGN AID APPROPRIATION BILL. Received the conference report on this bill, H. R. 10871 (H. Rept. 1103). pp. 24738-9
4. INFLATION; EXPENDITURES. Rep. Saylor deplored "inflation" and said the solution was to reduce Government spending. p. 24796
5. FOREIGN TRADE. Rep. Harvey, Mich., inserted a statement by Under Secretary Barr, Treasury, on the balance of payments and the international monetary system. pp. 24803-5  
The Ways and Means Committee reported without amendment H. R. 11216, "relating to the tariff treatment of articles assembled abroad of products of the United States" (H. Rept. 1104). p. 24824
6. RESEARCH. Rep. Pepper inserted his testimony favoring legislation to provide for humane treatment of laboratory animals. pp. 24817-8
7. WATERSHED. Received from the Budget Bureau a report on a plan for works of improvement of the Plain-Honey Creek watershed, Wis.; to Agriculture Committee. p. 24824
8. RETIREMENT. The Post Office and Civil Service Committee reported without amendment H. R. 11303, to provide that each retirement annuity commencing after Dec. 1, 1965, but not later than Dec. 31, 1965, shall be increased from its commencing date as if the annuity commencing date were Dec. 1, 1965. (H. Rept. 1102). p. 24824
9. ROADS. The Rules Committee reported a resolution for consideration of S. 2084, to provide for scenic development and road beautification of the Federal-aid highway systems. p. 24824
10. RECLAMATION. The Rules Committee reported a resolution for consideration of H. R. 2020, to authorize the Nevada water project. p. 24824
11. HEALTH. The Post Office and Civil Service Committee voted to report (but did not actually report) H. R. 5147, to amend the Federal Employees Health Benefits Act of 1959 to permit until Dec. 31, 1965, certain additional health benefits plan to come within the purview of the Act. p. D981
12. LEGISLATIVE PROGRAM. Rep. Albert announced that the conference report on the foreign aid appropriation bill will be considered today. p. 24797

#### SENATE

13. CONTRACTS; LABOR STANDARDS. The Labor and Public Welfare Committee reported with amendment H. R. 10238, to provide labor standards for certain persons employed by Federal contractors to furnish services to Federal agencies (S. Rept. 798). p. 24632
14. EDUCATION. The Labor and Public Welfare Committee reported with amendment H. R. 8310, the proposed Vocational Rehabilitation Act Amendments of 1965 (S. Rept. 806)(p. 24633). The bill was made the pending business for Fri. (p. 24737).
15. PROPERTY. Received from this Department a report on the disposal of excess personal and real property for fiscal year 1965. p. 24632
16. STOCKPILE. Sen. Byrd, Va., submitted a report from the Joint Committee on Reduction of Nonessential Federal Expenditures on Federal stockpile inventories



## EXTENSION OF TIME PERIOD FOR CERTAIN ANNUITY INCREASES

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SEPTEMBER 30, 1965.—Committee to the Committed of the Whole House on the State of the Union and ordered to be printed

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Mr. DANIELS, from the Committee on Post Office and Civil Service, submitted the following

### REPORT

[To accompany H.R. 11303]

The Committee on Post Office and Civil Service, to whom was referred the bill (H.R. 11303) to amend section 18 of the Civil Service Retirement Act, as amended, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

#### PURPOSE

The purpose of H.R. 11303 is to extend the initial annuity increase provided by Public Law 89-205 to retiring employees whose annuities commence after December 1 and not later than December 31, 1965.

#### STATEMENT

This legislation is an administrative recommendation of the Post Office Department, and is identical to S. 2572 which was favorably reported from the Senate Post Office and Civil Service Committee on September 28.

The urgency for prompt adoption of this proposal is occasioned by the approval of the Retirement Increase Act, Public Law 89-205, on September 27. That act becomes effective on December 1, 1965, and the 6.1 percent increase it grants is applicable to current employees who retire no later than November 30, 1965. The enactment of that measure has stimulated thousands of potential retirees to advance their dates of retirement in order to become eligible for the increase it provides.

This accelerated interest indicates that the impact upon the postal service of the retirement of a substantial and unprecedented number

of key, experienced personnel will be considerable. For the postal service just prior to the heaviest mail volume period of the year—the Christmas mail during December—the loss will be crucial. I am sure that all members of this committee share the serious concern of postal officials that the Christmas mail service will be adversely affected by a mass exodus of experienced post office employees at a critical time of year.

The committee is of the unanimous opinion that H.R. 11303 provides a remedy for this critical situation, and will benefit not only the Post Office Department, but the American public. It proposes to extend the 6.1 percent increase in annuity benefits—for a limited period of 30 days—to all Federal employees who retire between December 1 and December 30 of this year.

The Civil Service Commission offers no objection to the enactment of this legislation.

#### Cost

The Civil Service Commission estimates that any increased cost due to added retirements of employees who reach eligibility during December 1965 would be more than offset by the savings resulting from commencement of many annuities a month later than would otherwise have been the case.

#### ADMINISTRATIVE REPORTS

The favorable official reports of the Post Office Department and the Civil Service Commission follow.

OFFICE OF THE POSTMASTER GENERAL,  
*Washington, D.C., September 29, 1965.*

HON. TOM MURRAY,  
*Chairman, Committee on Post Office and Civil Service, House of Representatives, Washington, D.C.*

DEAR MR. CHAIRMAN: This is in reply to your oral request for our views on H.R. 11303.

The general purpose of this bill is to extend the annuity benefits provided by Public Law 89-205 from November 30, 1965, until December 30, 1965.

I strongly support this legislation and urge enactment of H.R. 11303 as soon as possible.

Under the provisions of Public Law 89-205 it is anticipated that a much larger number of key trained employees will take advantage of the attractive increased annuities provided by this law and retire earlier than normally expected. Further, these employees will move up their retirement from the close of 1965 to not later than November 30, 1965. This will seriously handicap the Department in the expeditious handling of Christmas mail during the month of December. On the other hand H.R. 11303 will allow these key experienced personnel to remain on duty during December without in any way detracting from the benefits provided by Public Law 89-205.

The approximate number of potential retirees is difficult to establish. However, informal inquiries from the field indicate the possibility that three to four times as many employees are contemplating

retirement than would normally be expected. Roughly, this might be about 20,000 employees.

The Bureau of the Budget has advised that from the standpoint of the administration's program there is no objection to the submission of this report to the committee.

Sincerely yours,

JOHN A. GRONOUSKI,  
*Postmaster General.*

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U.S. CIVIL SERVICE COMMISSION,  
*Washington, D.C., September 30, 1965.*

HON. TOM MURRAY,  
*Chairman, Committee on Post Office and Civil Service, House of Representatives.*

DEAR MR. CHAIRMAN: This is in response to your request for Commission report on H.R. 11303, to amend section 18 of the Civil Service Retirement Act, as amended.

Section 18 of the Retirement Act was amended by Public Law 89-205, approved September 27, 1965, to afford an immediate, first increase in existing retirement and survivor annuities effective December 1, 1965. In general, this first increase will raise annuities which commenced on or before October 1, 1956, by 11.1 percent, annuities which commenced after October 1, 1956, and on or before December 1, 1965, will be increased by 6.1 percent.

Since the first increase under amended section 18 applies to all annuities commencing on or before December 1, 1965, current employees retiring not later than November 30, 1965, will have their immediate annuities increased (a) by 2 percent from commencing date under section 1101(b) of Public Law 87-793, and (b) by 6.1 percent starting December 1, 1965, under Public Law 89-205.

H.R. 11303 proposes to extend eligibility for the first 6.1 percent increase under amended section 18 to persons (other than certain survivor annuitants already entitled to such increase) whose annuities commence after December 1 and not later than December 31, 1965. The effect will be to grant the same 2 percent and 6.1 percent increases in these annuities as present law provides for one whose annuity commencing date was December 1, 1965.

From the standpoint of the civil service retirement system and its administration, there is no need for this legislation. However, the Post Office Department is concerned that the incidence of retirements of key postal employees before December 1 will be such as to adversely affect the Department's ability to administer the Christmas mail rush.

The Commission is not in the best position to evaluate the administrative problem within the postal service which may result from early retirements of key postal employees. Should the Post Office Department conclude that the problem visualized may be dealt with most effectively by this legislation, the Commission will not object to its enactment.

It is impossible to estimate the cost of H.R. 11303. Any increased cost due to added retirements of employees who reach eligibility during December would be more than offset by the savings resulting from commencement of many annuities a month later than would otherwise have been the case.



The Bureau of the Budget advises that from the standpoint of the administration's program there is no objection to the submission of this report.

By direction of the Commission:

Sincerely yours,

JOHN W. MACY, Jr., *Chairman.*

#### CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3 of Rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (new matter is printed in *italic*, existing law in which no change is proposed is shown in *roman*):

#### SECTION 18 OF THE CIVIL SERVICE RETIREMENT ACT, AS AMENDED

SEC. 18. (a) Effective the first day of the third month which begins after the date of enactment of this amendment each annuity payable from the fund which has a commencing date not later than such effective date shall be increased by (1) the per centum rise in the price index, adjusted to the nearest one-tenth of 1 per centum, determined by the Commission on the basis of the annual average price index for calendar year 1962 and the price index for the month latest published on date of enactment of this amendment, plus (2) 6½ per centum if the commencing date (or in the case of the survivor of a deceased annuitant the commencing date of the annuity of the retired employee) occurred on or before October 1, 1956, or 1½ per centum if the commencing date (or in the case of the survivor of a deceased annuitant the commencing date of the annuity of the retired employee) occurred after October 1, 1956. The month used in determining the increase based on the per centum rise in the price index under this subsection shall be the base month for determining the per centum change in the price index until the next succeeding increase occurs. Each survivor annuity authorized (1) by section 8 of the Act of May 29, 1930, as amended to July 6, 1950, or (2) by section 2 of Public Law 85-465, shall be increased by any additional amount which may be required to make the total increase under this subsection equal to 15 per centum or \$10 per month, whichever is the lesser.

(b) Each month after the first increase under this section, the Commission shall determine the per centum change in the price index. Effective the first day of the third month which begins after the price index shall have equaled a rise of at least 3 per centum for three consecutive months over the price index for the base month, each annuity payable from the fund which has a commencing date not later than such effective date shall be increased by the per centum rise in the price index (calculated on the highest level of the price index during the three consecutive months) adjusted to the nearest one-tenth of 1 per centum.

(c) Eligibility for an annuity increase under this section shall be governed by the commencing date of each annuity payable from the fund as of the effective date of an increase, except as follows:

(1) Effective from its commencing date, an annuity payable from the fund to an annuitant's survivor (other than a child entitled under section 10(d)), which annuity commences the day

after annuitant's death and after the effective date of the first increase under this section, shall be increased by the total per centum increase the annuitant was receiving under this section at death, except that the increase in a survivor annuity authorized by section 8 of the Act of May 29, 1930, as amended to July 6, 1950, shall be computed as if the annuity commencing date had been the effective date of the first increase under this section.

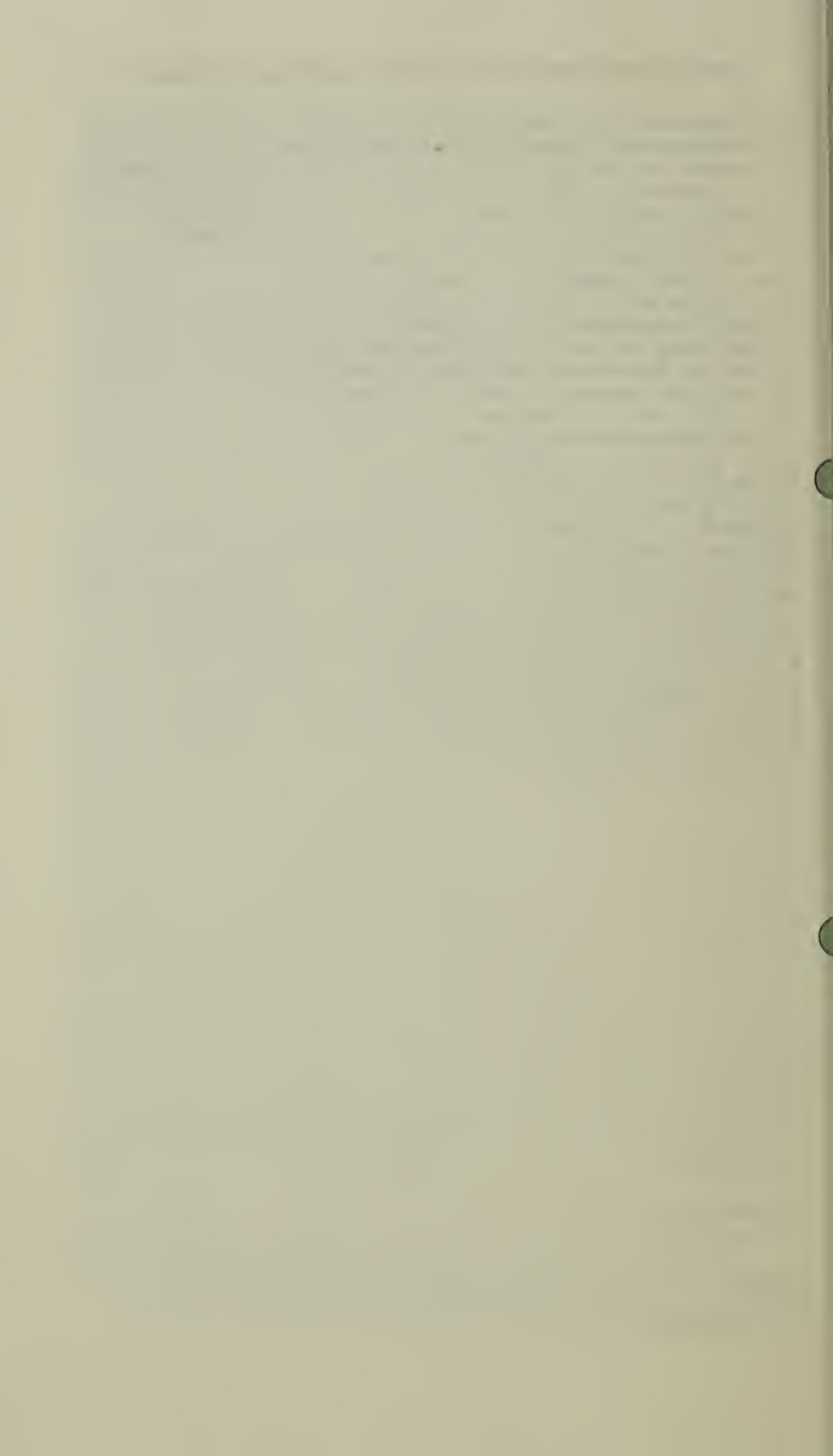
(2) For purposes of computing an annuity which commences after the effective date of the first increase under this section to a child under section 10(d), the items \$600, \$720, \$1,800, and \$2,160 appearing in section 10(d) shall be increased by the total per centum increase allowed and in force under this section for employee annuities which commenced after October 1, 1956, and, in case of a deceased annuitant, the items 40 per centum and 50 per centum appearing in section 10(d) shall be increased by the total per centum increase allowed and in force under this section to the annuitant at death.

(d) No increase in annuity provided by this section shall be computed on any additional annuity purchased at retirement by voluntary contributions.

(e) The monthly installment of annuity after adjustment under this section shall be fixed at the nearest dollar, except that such installment shall after adjustment reflect an increase of at least \$1.

(f) *Each annuity payable from the civil service retirement and disability fund (other than the immediate annuity of an annuitant's survivor or of a child entitled under section 10(d)) which has a commencing date after December 1, 1965, but not later than December 31, 1965, shall be increased from its commencing date as if the annuity commencing date were December 1, 1965.*





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89TH CONGRESS  
1ST SESSION

# H. R. 11303

[Report No. 1102]

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## IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 28, 1965

MR. DANIELS introduced the following bill; which was referred to the Committee on Post Office and Civil Service

SEPTEMBER 30, 1965

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

---

## A BILL

To amend section 18 of the Civil Service Retirement Act, as amended.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*  
3       That section 18 of the Civil Service Retirement Act, as  
4       amended (5 U.S.C. 2268), is further amended by adding  
5       the following new subsection (f) :

6       “ (f) Each annuity payable from the civil service retire-  
7       ment and disability fund (other than the immediate annuity  
8       of an annuitant's survivor or of a child entitled under section  
9       10 (d) ) which has a commencing date after December 1,  
10      1965, but not later than December 31, 1965, shall be in-

1 creased from its commencing date as if the annuity com-  
 2 mencing date were December 1, 1965.”

3 SEC. 2. The provisions under the heading “CIVIL SERV-  
 4 ICE RETIREMENT AND DISABILITY FUND” in title I of the  
 5 Independent Offices Appropriation Act, 1959 (72 Stat.  
 6 1064; Public Law 85-844), shall not apply with respect to  
 7 benefits resulting from the enactment of this Act.

Union Calendar No. 473

89TH CONGRESS  
 1ST SESSION

**H. R. 11303**

[Report No. 1102]

# **A BILL**

To amend section 18 of the Civil Service Retirement Act, as amended.

By Mr. DANIELS

SEPTEMBER 28, 1965

Referred to the Committee on Post Office and Civil Service

SEPTEMBER 30, 1965

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed





# **DIGEST** of Congressional Proceedings

## OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

UNITED STATES DEPARTMENT OF AGRICULTURE  
WASHINGTON, D. C. 20250  
OFFICIAL BUSINESS

POSTAGE AND FEES PAID  
U. S. DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
FOR INFORMATION ONLY;  
NOT TO BE QUOTED OR CITED)

Issued  
For actions of

Oct. 6, 1965  
Oct. 5, 1965  
89th-1st; No. 184

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HIGHLIGHTS: Senate agreed to conference report on foreign aid appropriation bill. Sen. Montoya discussed expansion of beef exports. Rep. Boggs commended distribution of food to hurricane victims. Rep. Langen criticized sugar lobbyists.

### SENATE

1. FOREIGN AID APPROPRIATION BILL. By a 40-23 vote, agreed to the conference report on this bill, H. R. 10871. This bill will now be sent to the President. pp. 25097-100
2. FORESTRY. Concurred in House amendment to S. 1689, to authorize the Secretary of Agriculture to hire or rent property from employees of the Forest Service for the use of that Service, whenever in the public interest, and provides that the Secretary shall transmit to the House and Senate Committees on Agriculture a statement of rental under this authority after the end of each fiscal year (the bill removes present requirements that the property must be for use by an employee other than the employee from whom hired or rented and that the aggregate amount paid an employee shall not exceed \$3,000 in any year). This



bill will now be sent to the President. p. 25128

A subcommittee of the Interior and Insular Affairs Committee approved for full consideration without amendment H. R. 797, to establish the Whiskeytown-Shasta-Trinity National Recreation Area in California. p. D991

3. NOMINATIONS. Received the nomination of Bernard L. Boutin, N. H., to be Deputy Director of the Office of Economic Opportunity. p. 25148
4. INFORMATION. Sen. Ervin spoke in support of S. 1160, to amend the Administrative Procedure Act so as to clarify and protect the right of the public to information. pp. 25082-83
5. SALINE WATER. Sen. Mansfield commended the announcement of an agreement between U. S. and Mexico to "explore the feasibility of a nuclear-powered water desalinization plant," and inserted supporting articles. pp. 25083-84
6. BEEF EXPORTS. Sen. Montoya reviewed the efforts of the Small Business Committee for "ways and means by which American beef producers can increase their exports to Western Europe." pp. 25133-234

#### HOUSE

7. LUMBER. Passed without amendment H. R. 10198, to amend the requirements relating to lumber under the Shipping Act, 1916.  
Rep. Senner inserted the "terms of the agreement regarding new lumber standards reached in the American Lumber Standards Committee" and urged the Department of Commerce to "move quickly in promulgating the agreed-upon standards." pp. 25045-46
8. BUILDINGS. Passed as reported S. 1516, to authorize GSA to enter into contracts for the inspection, maintenance, and repair of fixed equipment in federally owned buildings. pp. 25013-14
9. PERSONNEL. Passed as reported H. R. 969, to authorize redetermination under the Civil Service Retirement Act of annuities of certain reemployed annuitant p. 25009  
Passed without amendment H. R. 11303, to amend the Civil Service Retirement Act, as amended, so as to provide that each retirement annuity commencing after Dec. 1, 1965 but not later than Dec. 31, 1965 shall be increased from commencing date as if annuity began Dec. 1, 1965. p. 25015
10. FOREIGN AFFAIRS. Passed as reported H. R. 10779, to authorize the Pharr Municipal Corporation to construct, maintain, and operate a toll bridge across the Rio Grande near Pharr, Tex. pp. 25009-10
11. TARIFFS: FABRICS. Passed under suspension of the rules H. R. 11029, relating to the tariff treatment of certain woven fabrics of vegetable fibers (except cotton). pp. 25030-1
12. LABOR STANDARDS. Rep. Glenn Andrews criticized the "administration-sponsored" minimum wage bill. p. 25044



merce may conduct hearings this afternoon during general debate.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

#### ROGER WILLIAMS NATIONAL MEMORIAL

Mr. BOLAND. Mr. Speaker, I ask unanimous consent to strike out all after the enacting clause of S. 1855 and substitute the language of the House bill that was passed.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Massachusetts?

Mr. GROSS. Mr. Speaker, I object.

#### EXTEND TIME PERIOD FOR CERTAIN ANNUITY INCREASES

Mr. DANIELS. Mr. Speaker, I ask unanimous consent for the immediate consideration of the bill (H.R. 11303) to amend section 18 of the Civil Service Retirement Act, as amended.

The Clerk read the title of the bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from New Jersey?

There was no objection.

The Clerk read the bill, as follows:

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,* That section 18 of the Civil Service Retirement Act, as amended (5 U.S.C. 2268), is further amended by adding the following new subsection (f):

"(f) Each annuity payable from the civil service retirement and disability fund (other than the immediate annuity of an annuitant's survivor or of a child entitled under section 10(d)) which has a commencing date after December 1, 1965, but not later than December 31, 1965, shall be increased from its commencing date as if the annuity commencing date were December 1, 1965."

SEC. 2. The provisions under the heading "CIVIL SERVICE RETIREMENT AND DISABILITY FUND" in title I of the Independent Offices Appropriation Act, 1959 (72 Stat. 1064; Public Law 85-844), shall not apply with respect to benefits resulting from the enactment of this Act.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### PRIVATE CALENDAR

The SPEAKER pro tempore. This is the day for the call of the Private Calendar. The Clerk will call the first individual bill on the Private Calendar.

#### BENJAMIN A. RAMELB

The Clerk called the bill (S. 149) for the relief of Benjamin A. Ramelb.

Mr. GROSS. Mr. Speaker, I ask unanimous consent that the bill be passed over without prejudice.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Iowa?

There was no objection.

#### LT. COL. WILLIAM T. SCHUSTER, U.S. AIR FORCE, RETIRED

The Clerk called the bill (S. 919) for the relief of Lt. Col. William T. Schuster, U.S. Air Force, retired.

Mr. GROSS. Mr. Speaker, on behalf of the gentleman from Missouri [Mr. HALL] I ask unanimous consent that the bill be passed over without prejudice.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Iowa?

There was no objection.

#### DR. OTTO F. KERNBERG

The Clerk called the bill (S. 1012) for the relief of Dr. Otto F. Kernberg.

There being no objection, the Clerk read the bill as follows:

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,* That the periods of time Doctor Otto F. Kernberg has resided in the United States since August 16, 1959, shall be held and considered to meet the residence and physical presence requirements of section 316 of the Immigration and Nationality Act.

The bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### ELIGIO CIARDIELLO

The Clerk called the bill (H.R. 1918) for the relief of Eligio Ciardiello.

Mr. GROSS. Mr. Speaker, I ask unanimous consent that the bill be passed over without prejudice.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Iowa?

There was no objection.

#### MRS. CLARA W. DOLLAR

The Clerk called the bill (S. 1873) for the relief of Mrs. Clara W. Dollar.

There being no objection, the Clerk read the bill as follows:

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,* That Mrs. Clara W. Dollar, of Atlanta, Georgia, is hereby relieved of all liability for repayment to the United States of the sum of \$629.35, representing overpayments of compensation she received as an employee of the Federal National Mortgage Association for the period from March 25, 1956, through October 28, 1961, such overpayments having been made as a result of administrative error in establishing her salary rate when she was promoted from grade GS-3, longevity step 3, to grade GS-4, longevity step 2, in violation of the limitations prescribed in section 802 (b) of the Classification Act of 1949, as amended. In the audit and settlement of the accounts of any certifying or disbursing officer of the United States, full credit shall be given for the amount for which liability is relieved by this Act.

SEC. 2. The Secretary of the Treasury is authorized and directed to pay out of any money in the Treasury not otherwise appropriated, to the said Mrs. Clara W. Dollar, the sum of any amounts received or withheld from her on account of the overpayments referred to in the first section of this Act:

*Provided,* That no part of the amount appropriated in this Act shall be paid or delivered to or received by any agent or attorney on account of services rendered in connection with this claim, and the same shall be unlawful, any contract to the contrary notwithstanding. Any person violating the provisions of this Act shall be deemed guilty of a misdemeanor and upon conviction thereof shall be fined in any sum not exceeding \$1,000.

The bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### ARTHUR HILL

The Clerk called the bill (H.R. 6590) for the relief of Arthur Hill.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,* That Arthur Hill of Hayward, California, is hereby relieved of liability to the United States in the amount of \$2,622.49, the amount of an overpayment of his salary as an employee of the Post Office Department in the period beginning December 5, 1961, and ending January 26, 1965, because of an administrative error. In the audit and settlement of the accounts of any certifying or disbursing officer of the United States, credit shall be given for any amount for which liability is relieved by this Act.

SEC. 2. The Secretary of the Treasury is hereby authorized and directed to pay, out of any money in the Treasury not otherwise appropriated, to said Arthur Hill, an amount equal to the aggregate of the amounts paid by him, or withheld from sums otherwise due him, in complete or partial satisfaction of the liability to the United States specified in the first section. No part of the amount appropriated in this Act in excess of 10 per centum thereof shall be paid or delivered to or received by any agent or attorney on account of services rendered in connection with this claim, and the same shall be unlawful, any contract to the contrary notwithstanding. Any person violating the provisions of this Act shall be deemed guilty of a misdemeanor and upon conviction thereof shall be fined in any sum not exceeding \$1,000.

With the following committee amendments:

Page 1, line 4, strike "\$2,622.49", and insert in lieu thereof "\$2,854.70".

Page 1, lines 6 and 7, strike "in the period beginning December 5, 1961, and ending January 26, 1965," and insert in lieu thereof "for the period December 9, 1961 to January 1, 1965".

Page 2, line 8, strike "in excess of 10 per centum thereof".

The committee amendments were agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### JOSEPH B. STEVENS

The Clerk called the bill (H.R. 10338) for the relief of Joseph B. Stevens.

There being no objection, the Clerk read the bill as follows:

*Be it enacted by the Senate and House of Representatives of the United States of*



*America in Congress assembled*, That Joseph B. Stevens, of Warner Robins, Georgia, is relieved of liability to pay to the United States the sum of \$1,256.78, representing the amount of salary overpayment received by him from the Department of the Air Force in the years 1958 through 1962, due to administrative error and without fault on his part. In the audit and settlement of the accounts of any certifying or disbursing officer of the United States, full credit shall be given for the amount for which liability is relieved by this section.

SEC. 2. The Secretary of the Treasury shall pay, out of any money in the Treasury not otherwise appropriated, to Joseph B. Stevens, of Warner Robins, Georgia, the sum certified to him by the Secretary of the Air Force as the aggregate of amounts paid to the United States by Joseph B. Stevens and amounts withheld by the United States from sums otherwise due him from the United States, on account of the liability referred to in the first section of this Act. No part of the amount appropriated in this section shall be paid or delivered to or received by any agent or attorney on account of services rendered in connection with this claim, and the same shall be unlawful, any contract to the contrary notwithstanding. Any person violating the provisions of the preceding sentence shall be deemed guilty of a misdemeanor and upon conviction thereof shall be fined in any sum not exceeding \$1,000.

With the following committee amendment:

Page 1, lines 6 and 7, strike "in the years 1958 through 1962" and insert "for the period from February 23, 1958, through October 20, 1962".

The committee amendment was agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### MRS. MARIA FINOCCHIARO

The Clerk called the bill (H.R. 4211) for the relief of Mrs. Maria Finocchiaro.

Mr. TALCOTT. Mr. Speaker, I ask unanimous consent that the bill be passed over without prejudice.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

#### ENZO (ENZIO) PEROTTI

The Clerk called the bill (H.R. 4926) for the relief of Enzo (Enzio) Perotti.

Mr. TALCOTT. Mr. Speaker, I ask unanimous consent that the bill be passed over without prejudice.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

#### S. SGT. ROBERT E. MARTIN, U.S. AIR FORCE (RETIRED)

The Clerk called the bill (H.R. 8829) for the relief of S. Sgt. Robert E. Martin, U.S. Air Force (retired).

There being no objection, the Clerk read the bill, as follows:

H.R. 8829

*Be it enacted by the Senate and House of Representatives of the United States of*

*America in Congress assembled*, That the Secretary of the Treasury is authorized and directed to pay, out of any money in the Treasury not otherwise appropriated, to Staff Sergeant Robert E. Martin, AF 21915969, United States Air Force (retired), Danla, Florida, the sum of \$5,269.20 in full satisfaction of his claim against the United States for reimbursement in addition to the amount he received under section 2732 of title 10, United States Code, for household goods and personal effects lost on or about August 20, 1962, in New York, New York, as a result of theft from a parked van of the Washburn Storage Company, Macon, Georgia, while the property was being transported under a Government contract. No part of the amount appropriated in this Act shall be paid or delivered to or received by any agent or attorney on account of services rendered in connection with this claim, and the same shall be unlawful, any contract to the contrary notwithstanding. Any person violating the provisions of this Act shall be deemed guilty of a misdemeanor and upon conviction thereof shall be fined in any sum not exceeding \$1,000.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### EDWARD F. MURZYN AND EDWARD J. O'BRIEN

The Clerk called the bill (H.R. 10403) for the relief of Edward F. Murzyn and Edward J. O'Brien.

There being no objection, the Clerk read the bill, as follows:

H.R. 10403

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled*, That the Secretary of the Treasury is authorized and directed to pay, out of any money in the Treasury not otherwise appropriated, to Edward F. Murzyn, the sum of \$7,615, and to Edward J. O'Brien, the sum of \$6,303.41. The payment of such sums shall be in full settlement of all claims of the said Edward F. Murzyn and Edward J. O'Brien against the United States growing out of a fire on August 17, 1963, in a commercial warehouse located in Alexandria, Virginia, and operated by Columbia Van Lines and Meeks Transfer Company. *Provided*, That no part of the money appropriated in this Act shall be paid or delivered to or received by any agent or attorney on account of services rendered in connection with this claim, and the same shall be unlawful, any contract to the contrary notwithstanding. Any person violating the provisions of this Act shall be deemed guilty of a misdemeanor and upon conviction thereof shall be fined in any sum not exceeding \$1,000.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### COL. DONALD J. M. BLAKESLEE AND LT. COL. ROBERT E. WAYNE, U.S. AIR FORCE

The Clerk called the bill (H.R. 10405) for the relief of Col. Donald J. M. Blakeslee and Lt. Col. Robert E. Wayne, U.S. Air Force.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted by the Senate and House of Representatives of the United States of*

*America in Congress assembled*, That the Secretary of the Treasury is authorized and directed to pay to the following named officers of the United States Air Force, out of any amounts not otherwise appropriated, the sums indicated after each of their names, respectively: Colonel Donald J. M. Blakeslee, 9362A, \$2,190.75; and Lieutenant Colonel Robert E. Wayne, 17397A, \$1,419.75. The payment authorized in this Act is in full satisfaction of the claim of each of these officers against the United States for reimbursement in addition to the amount he received under section 2732 of title 10, United States Code, for household goods and personal effects destroyed as a result of a fire of undetermined origin on June 18, 1963, at the Jones Warehouse Corporation (formerly Colony Van and Storage Company, Incorporated) warehouse, Norfolk, Virginia, while the property was stored in the warehouse under a Government contract. No part of the amount appropriated in this Act shall be paid or delivered to or received by any agent or attorney on account of services rendered in connection with any of these claims, and the same shall be unlawful, any contract to the contrary notwithstanding. Any person violating the provisions of this Act shall be deemed guilty of a misdemeanor and upon conviction thereof shall be fined in any sum not exceeding \$1,000.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### LT. COL. JACK F. OREND

The Clerk called the bill (H.R. 4911) for the relief of Lt. Col. Jack F. Orend.

There being no objection, the Clerk read the bill, as follows:

H.R. 4911

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled*, That the Secretary of the Treasury is authorized and directed to pay, out of any money in the Treasury not otherwise appropriated, to Lieutenant Colonel Jack F. Orend (Army serial number O1585988), of Fort Lee, Virginia, the sum of \$15,323, in full settlement of all his claims against the United States arising out of the destruction of his household goods and personal effects on August 7, 1964, in Richmond, Virginia, which were being stored by the Department of the Army during his change of station from Orleans, France, to Fort Lee, Virginia. No part of the amount appropriated in this Act in excess of 10 per centum thereof shall be paid or delivered to or received by any agent or attorney on account of services rendered in connection with this claim, and the same shall be unlawful, any contract to the contrary notwithstanding. Any person violating the provisions of this Act shall be deemed guilty of a misdemeanor and upon conviction thereof shall be fined in any sum not exceeding \$1,000.

With the following committee amendments:

Page 1, line 7: Strike "\$15,323" and insert "\$7,577.64".

Page 2, line 2: Strike "in excess of 10 per centum thereof".

The committee amendments were agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.







# DIGEST of Congressional Proceedings

## OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

UNITED STATES DEPARTMENT OF AGRICULTURE  
WASHINGTON, D. C. 20250  
OFFICIAL BUSINESS

POSTAGE AND FEES PAID  
U. S. DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
FOR INFORMATION ONLY;  
(NOT TO BE QUOTED OR CITED)

Issued Oct. 7, 1965  
For actions of Oct. 6, 1965  
89th-1st; No. 185

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HIGHLIGHTS: House received conference report on farm bill.

### HOUSE

1. FARM BILL. Received the conference report on this bill, H. R. 9811. The text of the revised bill is printed in the Record. The bill provides as follows: Removes the necessity for dairymen to produce surplus milk in order to preserve their individual participation in the markets for milk for fluid consumption. Continues the wool program through December 1969 with modifications to increase U. S. production. Continues for 4 years the feed grains program, the one-price cotton program, and the wheat program. Also extends for 4 years authority for leasing tobacco acreage and the exemption of green peanuts from marketing quotas. Permits determination of compliance with acreage allotments through methods other than measurement. Directs the Department to make a study of the parity income position of farmers and report to Congress by June 30, 1966. Authorizes State agencies administering public lands to transfer acreage allotments from one farm to another in the same county. Enacts into law administrative regulations regarding reconstitution of farms. Authorizes use of projected yields in lieu of normal yields in connection with all farm programs. Authorizes use of CCC funds to purchase dairy products when needed. pp. 25206-17

2. SUGAR. Rep. Findley criticized the sugar bill and defended his amendments. pp. 25236-8
3. LABOR STANDARDS. Concurred in a Senate amendment to H. R. 10238, to provide labor standards for certain persons employed by Federal contractors to furnish services to Federal agencies. This bill will now be sent to the President. p. 25205
4. RECLAMATION. Passed as reported H. R. 2020, to authorize the southern Nevada water project. pp. 25218, 25223-30
5. EXHIBITS. Concurred in the Senate amendment to H. R. 9247, to authorize U. S. participation in the HemisFair 1968 Exposition to be held in Tex. This bill will now be sent to the President. p. 25219
6. LEGISLATIVE PROGRAM. Rep. Albert said the highway beautification bill will be considered today and that he was not sure whether the sugar bill will come up this week or not. p. 25242

#### SENATE

7. BEEF EXPORTS. Sen. Montoya reviewed the efforts of the Small Business Committee to increase American beef exports to Europe and inserted two tables showing the European production and consumption of meat, and the growth of our meat exports to Europe. pp. 25168-70
8. PERSONNEL; RETIREMENT. H. R. 11303, to provide an extension of 30 days for certain civil service retirement annuity increases, was placed on the calendar. p. 25155
9. RURAL INDUSTRY. Sen. Russell, S. C., inserted a speech, "The Rural-Urban Balance," which reviewed the locating of industry in rural areas. pp. 25170-73
10. FOOD STANDARDS. Sen. Miller inserted an article, "Standards for Food: A Uniform World Code is Nearer Despite Some Disputes." p. 25188-90

#### ITEMS IN APPENDIX

11. PERSONNEL; PAY. Rep. Burleson inserted an article, "Reckless House Action", opposing the Federal pay bill as passed by the House. p. A5601
12. BUDGET; DATA PROCESSING. Rep. Burleson inserted an article favoring computer analysis of the Federal budget and stating that "It would be foolish not to use the newest tools devised to improve the efficiency and effectiveness of self-government." pp. A5605-6
13. HIGHWAYS. Reps. Redlin and Brademas inserted articles supporting the proposed highway beautification program. pp. A5607-8, A5620
14. LEGISLATIVE ACCOMPLISHMENTS. Extension of remarks of Rep. O'Hara inserting an article analyzing the record of legislation enacted by the 1st session of the 89th Congress. pp. A5608-9
15. WATER POLLUTION. Extension of remarks of Rep. Byrnes, Wisc., commending passage of the Water Quality Act and inserting an editorial, "Who's Going To Control Water Pollution?" p. A5610



Calendar No. 844

89<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION

# H. R. 11303

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IN THE SENATE OF THE UNITED STATES

OCTOBER 6 (legislative day, OCTOBER 1), 1965

Received; read twice and ordered to be placed on the calendar

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## AN ACT

To amend section 18 of the Civil Service Retirement Act, as amended.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*  
3       That section 18 of the Civil Service Retirement Act, as  
4       amended (5 U.S.C. 2268), is further amended by adding  
5       the following new subsection (f) :

6       “(f) Each annuity payable from the civil service retire-  
7       ment and disability fund (other than the immediate annuity  
8       of an annuitant’s survivor or of a child entitled under section  
9       10 (d) ) which has a commencing date after December 1,  
10      1965, but not later than December 31, 1965, shall be in-

1 creased from its commencing date as if the annuity com-  
2 mencing date were December 1, 1965."

3 SEC. 2. The provisions under the heading "CIVIL SERV-  
4 ICE RETIREMENT AND DISABILITY FUND" in title I of the  
5 Independent Offices Appropriation Act, 1959 (72 Stat.  
6 1064; Public Law 85-844), shall not apply with respect to  
7 benefits resulting from the enactment of this Act.

Passed the House of Representatives October 5, 1965.

Attest:

RALPH R. ROBERTS,

*Clerk.*





89TH CONGRESS  
1ST SESSION

H. R. 11303

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## AN ACT

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To amend section 18 of the Civil Service Retirement Act, as amended.

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OCTOBER 6 (legislative day, OCTOBER 1), 1965

Received; read twice and ordered to be placed on the  
calendar





# **DIGEST** of Congressional Proceedings

## OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

UNITED STATES DEPARTMENT OF AGRICULTURE  
WASHINGTON, D. C. 20250  
OFFICIAL BUSINESS

POSTAGE AND FEES PAID  
U. S. DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
FOR INFORMATION ONLY;  
NOT TO BE QUOTED OR CITED)

Issued Oct. 18, 1965  
For actions of Oct. 15, 1965  
89th-1st, No. 193

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HIGHLIGHTS: Sen. Symington defended Administration's sugar bill. Sen. Symington praised school lunch program. Sen. McGovern commended Republican task force report on world food problems. Sen. Morse introduced and discussed bill to establish commission to study beef export.

### SENATE

1. PUBLIC WORKS APPROPRIATION BILL. Agreed to the conference report on this bill, H.R. 9220. This bill will now be sent to the President. pp. 26116-127
2. LUMBER. The Commerce Committee reported without amendment H.R. 10198, to amend the requirements relating to lumber under the Shipping Act, 1916 (S. Rept. 873). p. 26100
3. EDUCATION. Conferees were appointed on H.R. 8310, the proposed Vocational Rehabilitation Act Amendments of 1965. House conferees have already been appointed. p. 26133
4. PERSONNEL. Passed with amendment H.R. 11303, to amend the Civil Service Retirement Act, as amended, so as to provide that each retirement annuity commencing after Dec. 1, 1965, but not later than Dec. 31, 1965, shall be

increased from commencing date as if annuity began Dec. 1, 1965, after substituting the language of a companion bill, S. 2572. S. 2572 was indefinitely postponed. H.R. 11303 will now be sent to the President. pp. 26108-109

The Post Office and Civil Service Committee voted to report (but did not actually report) with amendments H. R. 10281, the Federal pay bill. The "Daily Digest" states that "as approved by the committee the bill would provide a 3.6 percent across-the-board increase...effective October 1, 1965." p. D1029

5. FOREIGN TRADE. Sen. Clark inserted an article, "Trade with Communists," which states the U. S. has "little to lose and much to gain" if the country's commercial trade mission to Poland and Rumania is successful. p. 26128
6. SALINE WATER. Sen. Clark inserted an article on the cooperation between Mexico and U. S. on the water desalting process. pp. 26128-29
7. SUGAR. Sen. Symington stated that H R. 11135, to amend and extend the provisions of the Sugar Act of 1948, "completely ignores the recommendations of the administration and urged substitution of "the administration bill for H.R. 11135." pp. 26130-31
8. SCHOOL LUNCH. Sen. Symington praised the school lunch program and inserted several articles on the subject. pp. 26152-3
9. FOOD. Sen. McGovern commended the Republican task force on agriculture for a "statement released...on the opportunity for America to expand her efforts at home and abroad to meet the increasing food crisis." pp. 26162-63
10. ADJOURNED until Mon. Oct. 18. p. 26197

#### ITEMS IN APPENDIX

11. WATER POLLUTION. Extension of remarks of Rep. Grabowski discussing and inserting an article telling how the paper industry, "both a supplier and a user of great quantities of water--polices itself in matters of water pollution." pp. A5829-30

#### BILLS INTRODUCED

12. RECREATION. S. 2644 by Sen. Metcalf, to provide for the establishment of cooperative outdoor recreation research and training centers; to Interior and Insular Affairs.
13. PERSONNEL. S. 2649 by Sen. Moss, to amend the Civil Service Retirement Act so as to permit payment of survivor annuities to the widows and widowers of certain annuitants who remarry subsequent to retirement; to Post Office and Civil Service Committee.
14. LANDS; PROPERTY. S. 2655 by Sen. Hart, to provide for certain payments to be made with respect to property acquired by the Secretary of Agriculture for national forest purposes in Gogebic County, Mich.; to Agriculture and Forestry Committee. Remarks of author pp. 26113-4
15. BEEF EXPORTS. S. 2658 by Sen. Morse, to provide for the establishment of a Commission to study and investigate problems relating to the export of beef from the United States and to consider ways and means of increasing the export of beef from the United States; to Commerce Committee. Remarks of author pp. 26114-5



at any time consultation is requested by other responsible agencies.

#### FINANCIAL INFORMATION

The acquisition cost of the materials that would be disposed of under the authority of this bill was \$64,865,700. The best estimate of the current market value of these materials is \$82,500,000. The disposal of these materials will be accomplished over a period of several years and hence it is impossible to know what the market will be throughout the disposal period.

#### BILLS PASSED OVER

The bill (H.R. 1582) to remove a restriction on certain real property heretofore conveyed to the State of California, was announced as next in order.

Mr. MANSFIELD. Over, Mr. President.

The ACTING PRESIDENT pro tempore. The bill will be passed over.

The bill (H.R. 8126) to amend the District of Columbia minimum wage law, provide broader coverage, improved standards of minimum wage and overtime compensation protection, and improved means of enforcement, was announced as next in order.

Mr. MANSFIELD. Over, Mr. President.

The ACTING PRESIDENT pro tempore. The bill will be passed over.

#### NORTH COUNTIES HYDRO-ELECTRIC CO.

The Senate proceeded to consider the bill (H.R. 10097) for the relief of North Counties Hydro-Electric Co. which had been reported from the Committee on the Judiciary with an amendment on page 1, line 7, after the word "for", to strike out "past and future".

The amendment was agreed to.

The amendment was ordered to be engrossed and the bill to be read a third time.

The bill was read the third time, and passed.

Mr. MANSFIELD. Mr. President, I ask unanimous consent to have printed in the RECORD an excerpt from the report (No. 865), explaining the purposes of the bill.

There being no objection, the excerpt was ordered to be printed in the RECORD, as follows:

#### PURPOSE

The purpose of the bill, as amended, is to pay the North Counties Hydro-Electric Co. of Illinois \$187,058 as the amount found by the Court of Claims in full satisfaction of its claims against the United States for damages and losses suffered as the result of the construction of a dam on the Illinois River at Starved Rock near Ottawa, Ill., in accordance with the opinion of the Court of Claims in congressional case No. 2-59, decided on April 16, 1965.

#### CONSENT TO ENTRY OF CONNECTICUT, RHODE ISLAND, AND VERMONT INTO BUS TAXATION PRORATION COMPACT

The Senate proceeded to consider the bill (H.R. 10369) to give the consent of Congress to the States of Connecticut,

Rhode Island, and Vermont, to enter into a compact providing for bus taxation proration and reciprocity which had been reported from the Committee on the Judiciary with an amendment on page 1, at the beginning of line 3, to strike out "That the consent of Congress is hereby given to the States of Connecticut, Rhode Island, and Vermont to enter into a compact providing for bus taxation proration and reciprocity substantially in the form of the compact set forth in title II, section 201, of Public Law 89-11, approved April 14, 1965 (79 Stat. 60)." and insert "That the consent of Congress is given to the States of Connecticut, Rhode Island, and Vermont to become parties to title II of the Compact on Taxation of Motor Fuels Consumed by Interstate Buses and to the Agreement relating to Bus Taxation Proration and Reciprocity as consented to by the Congress in the Act of April 14, 1965 (79 Stat. 60)."

The amendment was agreed to.

The amendment was ordered to be engrossed and the bill to be read a third time.

The bill was read the third time, and passed.

The title was amended, so as to read: "An Act to give the consent of Congress to the States of Connecticut, Rhode Island, and Vermont to become parties to title II of the Compact on Taxation of Motor Fuels Consumed by Interstate Buses and the Agreement relating to Bus Taxation Proration and Reciprocity."

Mr. MANSFIELD. Mr. President, I ask unanimous consent to have printed in the RECORD an excerpt from the report (No. 866), explaining the purposes of the bill.

There being no objection, the excerpt was ordered to be printed in the RECORD, as follows:

#### PURPOSE

The purpose of the proposed legislation, as amended, is to grant the consent to Connecticut, Rhode Island, and Vermont to join in title II of that certain compact on taxation of motor fuels consumed by interstate buses and the agreement relating to bus taxation proration and reciprocity.

#### STATEMENT

The information contained in the House report on H.R. 10369 relates the justification for this legislation in the following manner:

"By title II, section 201, of Public Law 89-11, approved April 14, 1965, Congress gave its consent to the States of Maine, New Hampshire, Pennsylvania, Maryland, and New York, to enter into a certain compact providing for bus taxation proration and reciprocity, and by section 203 Congress directed the Board of Commissioners of the District of Columbia to enter into it.

"Under this compact, parties agree to prorate bus registration fees so that any owner of a fleet of buses may register the buses of that fleet in any compacting State by paying to that State total registration fees in an amount equal to that obtained by applying the proportion of in-State fleet miles divided by total fleet miles, to the total fees that would otherwise be required for regular registration of all the vehicles in the compacting State.

"Public Law 89-11 requires the prior consent of Congress to the entry of additional States into the compact.

"As appears from the attached copies of State legislative enactments identically adopting the compact in question, Connecticut, Rhode Island, and Vermont have taken the necessary State action to join in the same. The committee knows no reason why these States should not participate in the compact. H.R. 10369 contains the usual reservation of congressional power to alter, amend, or repeal the consent granted."

The committee, in its original consideration of the bill which resulted in Public Law 89-11, was aware of the merits of that compact. It appears that the States of Connecticut, Rhode Island, and Vermont have found that the tax proration and reciprocity features of title II of that compact are to their advantage and have passed enabling legislation to allow each of them to become a party to the compact. Those public enactments of the States involved are attached hereto and made a part hereof.

The committee is in agreement with this legislation, as amended, and recommends it to the favorable consideration of the Senate.

#### BILL PASSED OVER

The bill (H.R. 9495) to increase the appropriation authorization for the Franklin Delano Roosevelt Commission, and for other purposes, was announced as next in order.

Mr. MANSFIELD. Over, Mr. President.

The ACTING PRESIDENT pro tempore. The bill will be passed over.

#### MEMORIAL TO THE LATE DR. ROBERT H. GODDARD, THE FATHER OF ROCKETRY

The joint resolution (H.J. Res. 597) for the erection of a memorial to the late Dr. Robert H. Goddard, the father of rocketry was considered, ordered to a third reading, read the third time, and passed.

Mr. MANSFIELD. Mr. President, I ask unanimous consent to have printed in the RECORD an excerpt from the report—No. 868—explaining the purposes of the joint resolution.

There being no objection, the excerpt was ordered to be printed in the RECORD, as follows:

#### EXPLANATION OF THE JOINT RESOLUTION

House Joint Resolution 597 would direct the National Aeronautics and Space Administration to erect in the Commonwealth of Massachusetts an appropriate memorial to the late Dr. Robert H. Goddard, former professor of physics at Clark University in Worcester, Mass., and the father of rocketry. The memorial would be in the form of a sculpture in bronze or other enduring metal and would symbolize the scientist's role as the pioneer of the space age. It would be located on the Clark University campus in Worcester, Mass., on the site donated by the Clark trustees adjacent to the Robert Hutchings Goddard Library. The National Aeronautics and Space Administration would request the advice and comment of the Commission of Fine Arts and consult with Clark University trustees with respect to the design and setting of the memorial. The memorial would give appropriate recognition to the pioneering efforts of the late Dr. Goddard in his country's achievements in rocketry and supersonic flight. There would be authorized to be appropriated such sums as may be necessary, not to exceed \$150,000 to carry out the purposes of the joint resolution.



## HOUSE ACTION

The Committee on Science and Astronautics of the House of Representatives held a hearing on House Joint Resolution 597 on September 7, 1965, at which it heard testimony and received statements from a number of Members of Congress, Federal agency spokesmen, and private-institution representatives. The committee reported the measure favorably with an amendment limiting the appropriation authorization for the memorial to \$150,000. The joint resolution as amended was passed by the House of Representatives on September 20, 1965.

A pertinent excerpt from the report of the Committee on Science and Astronautics to accompany House Joint Resolution 597 (H. Rept. 961, 89th Cong.) is as follows:

Dr. Robert H. Goddard, who is to be honored by the memorial, is the father of modern rocket propulsion. Born on October 5, 1882, he was a physicist of great insight who also had a unique genius for invention. Although his speculations and experiments were often ridiculed and his genius largely unappreciated in his own day, the flight of Goddard's first liquid-fuel rocket in 1926 is now generally considered to be a feat as epochal in history as that of the Wright brothers at Kitty Hawk. Eighteen years after his first successful demonstration, many of his basic concepts and technical designs came to worldwide notice in the German V-2 ballistic missiles. The advent of intercontinental missiles, earth satellites, and spacecraft was not only based upon that to which Robert H. Goddard devoted his creative talents but also open up a new era in the accelerating impact of science and technology upon the affairs of mankind. The greater part of Dr. Goddard's life was devoted to his work on rockets and rocket apparatus; and although the labor of this scholarly, modest man was appreciated by experts, it went largely unrecognized until the recent dawn of what is now called the space age.

The joint resolution further provides that the National Aeronautics and Space Administration shall request the advice and comment of the Commission of Fine Arts (an independent agency of the Federal Government) and shall consult with Clark University trustees with respect to the design and setting of the memorial.

It has been claimed that numerous honors have already been paid to the late Dr. Goddard for his achievements. These include the naming of a major installation of the National Aeronautics and Space Administration, the issuance of a memorial postage stamp, the designation by the President of March 16, 1965, as "Goddard Day," and other similar tributes. However, it should be noted that these tributes are either temporary or operational in nature and that there does not exist today any permanent national memorial in the nature of a work of art in commemoration of this distinguished individual.

Mr. KENNEDY of Massachusetts. Mr. President, I wish to take this opportunity to express my great satisfaction that the Senate has passed House Joint Resolution 597. This joint resolution authorizes the erection of a memorial to the late Dr. Robert H. Goddard, the father of rocketry. Because of Dr. Goddard's close association with that university, I feel it is particularly appropriate that the memorial will be located on the Clark University campus.

Although scorned by many of his countrymen, Dr. Goddard nonetheless pursued his pioneering research on rocket flight. In 1926, he became the first man to launch a liquid fuel rocket. Because of his foresight, brilliance, and conviction, Dr. Goddard made discoveries for which our current missile

technology is still indebted. It is most fitting that our country honor this outstanding man.

#### PRINTING AS A SENATE DOCUMENT OF COMPILATION ENTITLED "LEGISLATION AUTHORIZING APPROPRIATIONS AND ESTABLISHING REVOLVING FUNDS"

The resolution (S. Res. 151) authorizing the printing as a Senate document of the compilation entitled "Legislation Authorizing Appropriations and Establishing Revolving Funds" was considered and agreed to.

Mr. MANSFIELD. Mr. President, I ask unanimous consent to have printed in the RECORD an excerpt from the report (No. 869), explaining the purposes of the resolution.

There being no objection, the excerpt was ordered to be printed in the RECORD, as follows:

Senate Resolution 151 would authorize the printing as a Senate document of the committee print entitled "Legislation Authorizing Appropriations and Establishing Revolving Funds (as of March 1965)," compiled by the Bureau of the Budget at the request of the Committee on Government Operations, from information furnished by various departments and agencies, and further would authorize the printing of 5,000 additional copies of such documents for the use of that committee.

The printing cost estimate, supplied by the Public Printer, is as follows:

Printing cost estimate	
To print as a document (1,500 copies)-----	\$653.00
5,000 additional copies, at \$146 per thousand-----	730.00
Total estimated cost, S. Res. 151-----	1,383.00

#### STUDY OF CRIMINAL LAWS AND PROCEDURES

Resolution (S. Res. 152) to study criminal laws and procedures was considered, and agreed to, as follows:

Resolved, That the Committee on the Judiciary, or any duly authorized subcommittee thereof, is authorized under sections 134(a) and 136 of the Legislative Reorganization Act of 1946, as amended, and in accordance with its jurisdiction specified by rule XXV of the Standing Rules of the Senate, to examine, investigate, and make a complete study of criminal laws and procedures.

Sec 2. For the purposes of this resolution, the committee from October 1, 1965, to January 31, 1966, inclusive, is authorized (1) to make such expenditures as it deems advisable; (2) to employ on a temporary basis technical, clerical, and other assistants and consultants: *Provided*, That the minority is authorized to select one person for appointment, and the person so selected shall be appointed and his compensation shall be so fixed that his gross rate shall not be less by more than \$2,100 than the highest gross rate paid to any other employee; and (3) with the prior consent of the heads of the department or agency concerned and the Committee on Rules and Administration, to utilize the reimbursable services, information, facilities, and personnel of any of the departments or agencies of the Government.

Sec. 3. The committee shall report its findings, together with its recommendations for such legislation as it deems advisable, to the

Senate at the earliest practicable date, but not later than January 31, 1966.

SEC. 4. The expenses of the committee under this resolution, which shall not exceed \$30,000, shall be paid from the contingent fund of the Senate by vouchers approved by the chairman of the committee.

Mr. MANSFIELD. Mr. President, I ask unanimous consent to have printed in the RECORD an excerpt from the report—No. 870—explaining the purposes of the resolution.

There being no objection, the excerpt was ordered to be printed in the RECORD, as follows:

Senate Resolution 152 would authorize through January 31, 1966, the expenditure of not to exceed \$30,000 by the Committee on the Judiciary, acting through its Special Subcommittee on Criminal Laws and Procedures, to examine, investigate, and make a complete study of criminal laws and procedures. The special subcommittee would study certain anticrime bills, including one dealing with the so-called *Mallory* rule, which are presently pending before the Committee on the Judiciary.

Mr. MANSFIELD. Mr. President, that concludes the call of the calendar for the moment, except for one bill which the distinguished chairman of the Committee on Post Office and Civil Service wishes to have called up at this time.

#### AMENDMENT OF CIVIL SERVICE RETIREMENT ACT

Mr. MANSFIELD. Mr. President, I ask unanimous consent that the Senate proceed to the consideration of Calendar No. 844 (H.R. 11303).

The ACTING PRESIDENT pro tempore. The bill will be stated by title for the information of the Senate.

The LEGISLATIVE CLERK. A bill (H.R. 11303) to amend section 18 of the Civil Service Retirement Act as amended.

The ACTING PRESIDENT pro tempore. Is there objection to the immediate consideration of the bill?

There being no objection, the Senate proceeded to consider the bill.

Mr. MONRONEY. Mr. President, I ask unanimous consent that all after the enacting clause be stricken, and that there be substituted therefor the language of Calendar No. 775, S. 2572.

The ACTING PRESIDENT pro tempore. Is there objection?

The Chair hears none, and the amendment will be stated.

The legislative clerk read the amendment, as follows:

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled*, That section 18 of the Civil Service Retirement Act, as amended (5 U.S.C. 2268), is further amended by adding the following new subsection (f):

"(f) Each annuity payable from the Civil Service retirement and disability fund (other than the immediate annuity of an annuitant's survivor or of a child entitled under section 10(d)) which has a commencing date after December 1, 1965, but not later than December 31, 1965, shall be increased from its commencing date as if the annuity commencing date were December 1, 1965."

SEC. 2. The provisions under the heading "CIVIL SERVICE RETIREMENT AND DISABILITY FUND" in title I of the Independent Offices Appropriation Act, 1959 (72 Stat. 1064; Pub-



lic Law 85-844), shall not apply with respect to benefits resulting from the enactment of this Act.

Mr. MONRONEY. Mr. President, S. 2572 would amend the Civil Service Retirement Act to extend the benefits of the recent retirement annuity increase bill, Public Law 89-205, to those Federal employees whose annuities commence after December 1, 1965, but not later than December 31, 1965.

The primary purpose of this bill is to retain the services of many experienced and efficient postal employees who otherwise will retire before the very heavy mail volume period at Christmas time. Under the provisions of the recent retirement act, any Federal employee who retires on an immediate annuity before December 1, will receive the annuity increases. Those who retire after December 1, will not receive any benefit under the bill. A great many Federal employees plan to retire before the bill becomes effective. In the postal service, it is estimated that normal retirement figures will multiply three or fourfold. The Department believes that as many as 20,000 employees will retire before the effective date of the bill so that they can receive its benefits. Unfortunately, those contemplating retirement are the most experienced employees. Veteran letter carriers, supervisors, foremen, postmasters, postal service officers, and even regional directors with 30 or more years of service who are now eligible for immediate retirement plan to retire before December. If 20,000 experienced and capable postal employees retire before December, they will necessarily be replaced by junior employees—in some cases brand new employees—who do not yet possess adequate skill and knowledge of their postal duties. The public, which relies on efficient Christmas-time delivery, will suffer.

To avoid this problem, the Post Office Department has requested that the benefits enacted in Public Law 89-205 be extended so that any Federal employee who retires prior to December 31, 1965, will be considered, for retirement purposes, to have retired prior to December 1, 1965. Those already on the retirement rolls will receive their annuity increases on time. Those who wish, for whatever reason, to retire before December, may do so. But those who wish to stay on can do so without losing the benefits of the retirement increase which Congress has passed. The postal service and other Government agencies will retain the benefit of their service during the Christmas season, and the American people will have the benefit of their greater postal skills during the Christmas period.

The Committee on Post Office and Civil Service has not been able to estimate accurately the cost of this amendment, but it is more than probable that any cost resulting from enactment of S. 2572 will be more than made up by the utilization of experienced personnel in key positions in the postal field service during the Christmas season, as well as in other Federal agencies.

Mr. MANSFIELD. Mr. President, do I correctly understand that the Senator

from Delaware [Mr. WILLIAMS], who is very much interested in this matter, has cleared it?

Mr. MONRONEY. The Senator is correct. We are taking up the House-passed bill. I believe that I misspoke myself in this regard, that the Senate language be substituted. The bills are identical.

The ACTING PRESIDENT pro tempore. The question is on agreeing to the amendment.

The amendment was agreed to.

The ACTING PRESIDENT pro tempore. The question is on the engrossment of the amendment and third reading of the bill.

The amendment was ordered to be engrossed and the bill to be read a third time.

The bill was read the third time and passed.

Mr. MONRONEY. Mr. President, I ask unanimous consent that the Senate bill be indefinitely postponed.

The ACTING PRESIDENT pro tempore. Without objection, the bill (S. 2572) will be indefinitely postponed.

Mr. MONRONEY. Mr. President, I ask unanimous consent to have printed in the RECORD an excerpt from the report (No. 790), explaining the purposes of the bill.

There being no objection, the excerpt was ordered to be printed in the RECORD, as follows:

#### PURPOSE

This bill will extend the benefits of the recently enacted increases in civil service retirement annuities to any person whose annuity commences not later than December 31, 1965.

#### JUSTIFICATION

H.R. 8469, the 1965 annuity increase bill, established its effective date as the first day of the third month following enactment. In order to provide increases for all annuitants presently on the rolls before Christmas, President Johnson signed the bill on September 28, 1965. The effective date of the bill is therefore December 1, 1965. Any annuity presently being paid, or any annuity which commences not later than December 1, 1965, shall be increased by 1.5 percent plus the amount of increase in the Consumer Price Index from the end of the year 1962 until the date of enactment. The latest report of the Bureau of Labor Statistics shows an increase of 4.8 percent since 1962, thus producing a 6.1 percent increase payable from the retirement fund. In addition, Public Law 87-793, the Federal Salary Reform Act of 1962, provided a 2-percent increase for all annuities commencing in 1965. Thus the employee who retires prior to December 1, 1965, is entitled to an 8.1 percent increase in his retirement annuity. The employee retiring after December 1 will receive only the 2-percent increase enacted in 1962.

Evidence indicates that many Federal employees are considering retirement before December in order to receive the benefits of the annuity increase. In the Post Office Department, it is estimated that as many as 20,000 employees will retire early. Unfortunately, the timing of the annuity increase is not advantageous. The postal service experiences its greatest activity during the month of December. The American public relies heavily on the efficient and speedy delivery of Christmas cards, letters, and packages. If 20,000 employees retire prior to the Christmas season, they will necessarily be replaced by less experienced or completely unexperienced employees. Positions of substantial responsibility, including postal supervisors, experi-

enced or completely unexperienced employees. Positions of substantial responsibility, including postal supervisors, experienced clerks and carriers, postmasters, regional officers, and even some regional directors, will be replaced by other employees who are not familiar with the duties and responsibilities of the new position. The postal service and hence the American people will suffer any delays in mail service which result from this significant changeover in manpower.

To avoid this problem, the committee, upon recommendation of the Post Office Department and with the approval of administration officials, has given favorable consideration to legislation authorizing the extension of the effective date of the annuity increase to December 31, 1965. In this way any postal or other Federal employee who chooses to remain on duty during the busy Christmas season may do so without losing the benefits of the retirement annuity increase. The present bill does not require any employee to remain in service; it merely encourages such employees to remain at their posts until the Christmas season is over.

#### LIMITATION ON STATEMENTS DURING TRANSACTION OF ROUTINE MORNING BUSINESS

On request of Mr. MANSFIELD, and by unanimous consent, statements during the transaction of routine morning business were ordered limited to 3 minutes.

#### COMMITTEE MEETING DURING SENATE SESSION

On request of Mr. MANSFIELD, and by unanimous consent, the Committee on Finance was authorized to meet during the session of the Senate today.

#### VISIT OF MAARTEN BOLLE, NETHERLANDS NEWSMAN, TO MONTANA

Mr. MANSFIELD. Mr. President, recently, Montana played host to one of the best known and ablest foreign newsmen in Washington, Maarten C. Bolle, of the Netherlands.

Maarten Bolle is an old friend to many of us in the Senate. In September, he and his wife visited Yellowstone National Park and nearby Montana.

The Bolles were given a sampling of the gregarious and good-natured Montanans. They also discovered a "bit of Holland" in several small communities near Bozeman where the first Dutch migrants settled 71 years ago.

Their visit to Montana was a success in part because of Fred J. Martin, publisher of the Park County News in Livingston. Fred published a most interesting feature story on the visit of Mr. and Mrs. Bolle, and I am looking forward to Maarten Bolle's journalistic observations after his visit to the Treasure State.

Mr. President, I ask unanimous consent to have printed in the RECORD the article which was published in the September 16 issue of the Park County News.

There being no objection, the article was ordered to be printed in the RECORD, as follows:

OUTSTANDING FOREIGN CORRESPONDENT TO UNITED STATES, MAARTEN BOLLE, NETHERLANDS, LOCAL VISITOR, TELEPHONES BROADCAST ABOUT YELLOWSTONE PARK

Do we Americans have a duty to be informed as to what's going on in this world?



Are we spinning our wheels on inconsequential problems, instead of realizing the implications?

Should we substitute a false security for faith? Weaken our pride by doubletalk? Condone immorality and dishonesty? Are we inclined to reach to government aid from every level—local, State, and Federal—and at the same time preach against it?

Despite the dangers and causes of major concern that the above questions contain, there's plenty of room for optimism. Let's hope that you readers, particularly the civics class at the Lincoln Junior High in Livingston, can get from this just a wee bit of the mental stimulation that came our way as a result of a chance to visit Friday and Saturday with one of the world's most famous journalists, Maarten C. Bolle, and his wife from Amsterdam, the Netherlands.

To give an idea of the speed of communications these days, Mr. and Mrs. Bolle were visiting with Superintendent John S. McLaughlin of Yellowstone National Park Friday afternoon and gave him a surprise by telling him that a telephoned radio report from Yellowstone to Amsterdam, via New York, about the wonders of Yellowstone already had been heard that day by more than 3 million people in the Netherlands and perhaps a like number in Belgium.

Guides on their trip through Yellowstone included Jim Godbolt, administrative assistant to the superintendent, and George D. Marler, NPS geologist and one of the world's recognized authorities on geysers.

Mr. Bolle, who has been in Washington for more than 10 years and is one of the deans of foreign newspapermen assigned to Washington, recently won the University of California top award for foreign correspondents to the United States. The award is the equivalent of the Pulitzer prizes to American newspapermen, one of which was won this year by Mel Ruder, editor-publisher of the *Hungry Horse News*, Columbia Falls, for his reporting of the northwest Montana flood in 1964.

The Bolles were induced to include Yellowstone Park and Montana in their vacation schedule at the urging of Senator MIKE MANSFIELD and our chance to visit them resulted from a telephone call from Peggy DeMichele, the Senator's administrative assistant, saying they would like to meet Montanans of all shades of political conviction. Mayor Willard Fraser, of Billings, and the writer drove them to Livingston from Mammoth Friday afternoon.

Fortunately, the Montana Municipal League convention in Livingston was timely thanks to Mayor George Ommundsen and Al Klinger, league secretary. The Bolles had the opportunity to meet and hear Gov. Tim Babcock, as well as to visit with and meet most of the visiting mayors, aldermen, and city officers at the convention on Friday evening during the social hour and banquet and on Saturday morning at the mayors' prayer breakfast. They also had the opportunity to visit briefly with Con Douma and members of his family, who are native Americans but of Dutch descent.

Maarten Bolle, as a result of his newspaper career, is a keen observer, knows how to probe for information, has great respect for another's convictions, is a keen student of current history, devours a newspaper, and seemingly never tires.

But, both he and his wife were surprised delightfully to discover a genuine American "bit of Holland" in the Churchill and Amsterdam communities northwest of Bozeman and south of Manhattan. First migrants from the Netherlands came 71 years ago in 1894, and today the Christian Reformed churches have a membership of 480 families. In the schools, also operated by the church, there are 150 in the high school and 300 in the elementary school at Amsterdam.

Thanks to the suggestion of Mayor Harry Morrow of Bozeman, Harry Droge, a prominent member of the Netherlands' community and an outstanding Montanan, Saturday morning took the visitors on a quick tour of the "Dutch Valley." Droge, who served as chairman of the Gallatin County Board of Commissioners for many years and in many other capacities, came to Gallatin County more than 60 years ago and subsequently was followed by his parents, six brothers and his sister. He and his wife, a member of another oldtime family that had emigrated from Holland, have six daughters and a son, who with their families all reside in the area and operate dairy farms. The daughters and the son also married spouses of Dutch descent.

The Hollanders are proud of their farms, their homes, their irrigation systems, their dairy and beef cattle, hogs and other livestock. Collectively, they testify to their faith by the four churches they support, two at Churchill, one at Bozeman, and one at Gallatin Gateway and to their concern for education by the modern high school and elementary school, privately supported, at Churchill.

But, as Harry Droge reiterated again and again, the Hollanders are proud of their heritage, but equally as proud of their American citizenship. They, he declared, are grateful for the opportunities which they found in the United States and in Montana and want to protect that heritage for the next and future generations. Like other Americans they grumble about taxes and trends, but they meet their obligations.

In Montana "The Big Sky Country," there's lots of room—only 4.1 persons for each of 147,138 square miles (4.6 in Park County's 2,631 and 8.7 in Gallatin's 2,540 square miles). In contrast, the Netherlands has 760 persons in each one of the 15,800 square miles, of which 40 percent is given to pasture, 30 percent to farming, 7 percent to forests and 3 percent to horticulture. Of the land 90 percent is in holdings of fewer than 50 acres and more than 50 percent of fewer than 10 acres (World Almanac).

When we stop to think of how Netherlands, Belgians, Danes, Swedes, Norwegians and Swiss have maintained their faith, pride and integrity, although threatened, invaded and practically left in fatters and with their property confiscated or destroyed, cannot we take a lesson from them? These people, together with the English, Irish, French, German, Spanish, Italian, Greek, and other God-fearing peoples surely are our best hope for enduring friendships and fair treatment.

Yet, we best recognize that "If 1,000 were in the world" (taken from *Our Church Times*), of this number 560 are living in Asia (and the ratio is increasing day by day), 91 in Africa, 70 in the U.S.S.R. and 50 in South America.

Maarten Bolle has promised to write a column for the Park County News on his impressions of Montana. Likewise, he's promised to send us a translation of his column on President Lyndon B. Johnson, shortly after he took office following the assassination of President John F. Kennedy. This column was one which the judges who studied the writings of more than 238 foreign correspondents in the United States considered was one of the most outstanding journalism stories they had read and it was one of the reasons for Bolle's selection for the award as the outstanding foreign correspondent covering the United States. Bolle's quest for news frequently takes him to Canada, Mexico, Central America and to South America. He served in London prior to his Washington assignment.

He plans to visit in Salt Lake City, Barstow, Calif., Los Angeles, El Paso, Houston, New Orleans and other cities on the current trip. Stories will include a visit to a Texas

cattle ranch, an oil well being drilled off the coast of Louisiana—he doesn't believe in sitting at his desk in Washington and depending on the wire service for his news.

Bolle majored in English in college. He speaks English fluently, as well as French, German, and several other languages. He has great respect for Senator MIKE MANSFIELD and declared that MANSFIELD's integrity had won him the respect from all newspaper correspondents, as well as his colleagues, regardless of party affiliation.

Mrs. Bolle, a librarian, is on the staff of a private law research library in Washington, D.C. The Bolles have a married daughter in the Netherlands, two sons, and seven grandchildren. Their two sons have become American citizens. One is a professor of mathematics at Brown University and the other is on the staff of McCall publications.

Mr. and Mrs. Bolle declared that Senator MANSFIELD expressed surprise they had not previously visited Montana, but prophesied that "they had saved Montana, the best, until the last." They agreed and already are making plans for another visit in 1967, when they plan a vacation trip to Canada.

But, the dividend from their current visit will be the sparks of interest that will be lit up in the Netherlands, particularly by the relatives and acquaintances of Montanans still living there.

#### TRIBUTE TO SENATOR ROBERTSON OF VIRGINIA ON HIS BIRTHDAY

Mr. HOLLAND. Mr. President, one of our most distinguished colleagues, the junior Senator from Virginia [Mr. ROBERTSON] recently celebrated his birthday. I wish to express belated congratulations to a true statesman and one who is admired for his forthrightness, his unyielding loyalty to his country, and to the good people of Virginia whom he has represented in the Congress for 33 years, first in the House of Representatives, having been elected to the 73d Congress on November 8, 1932, and later elected to the Senate on November 5, 1946. Having represented his constituency so ably, he has been returned to the Senate on three successive occasions and I have no doubt that he will again be returned to this body by a mandate of the people of Virginia next year.

Having had the pleasure to serve the good people of Florida in part in the Senate since 1946, I have been closely aligned with my distinguished colleague on many occasions. Our philosophy and aims follow similar paths. Parenthetically, I might add that Senator ROBERTSON served in World War I, as did the Senator from Florida.

The continued reelection of WILLIS ROBERTSON is indicative of the high esteem the people of Virginia hold for him.

Mr. President, those who knew WILLIS ROBERTSON prior to his election to the Congress also hold him in high esteem, be they Virginians or be they in one of the other 49 States.

I recently received a letter from Mr. Max Fleischer of the St. Petersburg Isaac Walton League, who knows of the fine work that WILLIS ROBERTSON accomplished when he was Commissioner of Game and Inland Fisheries in the Commonwealth of Virginia in the late twenties and early thirties.

Mr. President, I ask unanimous consent to have this splendid letter printed in the RECORD.









Public Law 89-314  
89th Congress, H. R. 11303  
November 1, 1965

## An Act

79 STAT. 1162

To amend section 18 of the Civil Service Retirement Act, as amended.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That section 18 of the Civil Service Retirement Act, as amended (5 U.S.C. 2268), is further amended by adding the following new subsection (f):*

*“(f) Each annuity payable from the civil service retirement and disability fund (other than the immediate annuity of an annuitant’s survivor or of a child entitled under section 10(d)) which has a commencing date after December 1, 1965, but not later than December 31, 1965, shall be increased from its commencing date as if the annuity commencing date were December 1, 1965.”*

Civil service  
retirement  
annuities,  
increase.  
Extension.  
Ante, p. 840.

SEC. 2. The provisions under the heading “CIVIL SERVICE RETIREMENT AND DISABILITY FUND” in title I of the Independent Offices Appropriation Act, 1959 (72 Stat. 1064; Public Law 85-844), shall not apply with respect to benefits resulting from the enactment of this Act.

5 USC 2267  
note.

Approved November 1, 1965.

### LEGISLATIVE HISTORY:

HOUSE REPORT No. 1102 (Comm. on Post Office & Civil Service).

SENATE REPORT No. 790 accompanying S. 2572 (Comm. on Post Office & Civil Service).

CONGRESSIONAL RECORD, Vol. 111 (1965):

Oct. 5: Passed House.

Oct. 15: Considered and passed Senate, in lieu of S. 2572.







